

COUNCIL
First Special Session*

**IMPROVED LEGAL ARRANGEMENTS BETWEEN
IOM AND THE UNITED NATIONS**

* In accordance with document C/106/INF/10 of 8 September 2015, the numbering of special sessions of the Council has been modified and will start at 1 for the Special Session held in June 2016.

IMPROVED LEGAL ARRANGEMENTS BETWEEN IOM AND THE UNITED NATIONS

Background

1. The Working Group on IOM–UN Relations and the IOM Strategy was established by the Standing Committee on Programmes and Finance (SCPF) at its Thirteenth Session, held in October 2013. The Working Group held its first meeting in February 2014 and met on a total of 17 occasions. During the course of the Working Group’s deliberations, the Administration regularly prepared background documents to inform the decisions of the Working Group. The discussions and decisions of each Working Group meeting were documented in notes by the Chairperson of the Working Group. The Chairperson also reported regularly to the SCPF on the activities of the Working Group.

2. Through the adoption of Council Resolution No. 1309 of 24 November 2015, the Director General was requested to formally approach the United Nations to develop with it a way in which the legal basis of the relationship between IOM and the United Nations could be improved. The Director General was tasked to convey to the United Nations the views of the IOM Member States and what they considered to be the essential elements of the Organization – as outlined in Council Resolution No. 1309 – which needed to be preserved. The Director General was also requested to report to Member States on the cost implications of any such arrangements. Lastly, the Director General was requested to develop proposals that could be evaluated and acted upon by the Council at one of its future sessions.

3. In the fulfilment of this mandate, the Director General held numerous meetings and discussions with the Deputy Secretary-General of the United Nations. In parallel, the IOM Legal Counsel formulated a draft agreement concerning the relationship between IOM and the United Nations, in cooperation with the United Nations Office of Legal Affairs, and the Director of the Department of Resources Management developed a budget proposal on how to finance the cost implications of such an agreement. The Working Group, under the able and tireless leadership of its Chairperson, H.E. Mr Bertrand de Crombrughe (Belgium), guided the Administration in its negotiations with the United Nations and met on several occasions in 2016 to discuss and propose improvements to the draft agreement, which would give IOM related organization status, and the budget proposal.

4. In view of the extra time required to discuss these proposals and reach a consensus thereon among the members of the Working Group, the Eighteenth Session of the SCPF, held on 16 and 17 June 2016, authorized the Working Group to make its recommendation directly to the Special Session of the Council to be held on 30 June 2016, which it is hereby doing by means of this document.

5. The Working Group on IOM–UN Relations and the IOM Strategy met for the last time on 24 June 2016 and reached a consensus to forward the Director General’s proposal, as contained in document WG/REL/2016/8/Rev. 3, to the Council with the recommendation that it be approved. The attached draft Agreement concerning the Relationship between the United Nations and the International Organization for Migration contains the Director General’s aforementioned proposal, as requested by the Council in Resolution No. 1309, which is hereby submitted to the Council for its consideration and approval.

6. The following two draft resolutions are being submitted separately to the Special Session of the Council on 30 June 2016 for its consideration and adoption:

- (a) A draft resolution for the approval of the draft Agreement (C/Sp/1/L/10).
- (b) A draft resolution addressing the cost implications stemming from the approval of the draft agreement (C/Sp/1/L/11).

Annex

**DRAFT AGREEMENT CONCERNING THE RELATIONSHIP BETWEEN
THE UNITED NATIONS AND
THE INTERNATIONAL ORGANIZATION FOR MIGRATION**

The United Nations and the International Organization for Migration,

Bearing in mind the relevant provisions of the Charter of the United Nations and of the Constitution of the International Organization for Migration,

Recognizing the need to take into account migration and human mobility in the activities of the two Organizations and for close cooperation among all relevant organizations to strengthen their efforts in coordinating their respective activities related to migration and human mobility,

Recalling General Assembly resolution 47/4 of 16 October 1992 inviting the International Organization for Migration to participate in the sessions and the work of the General Assembly in the capacity of observer,

Recalling also the Cooperation Agreement between the United Nations and the International Organization for Migration of 25 June 1996,

Recalling further General Assembly resolution 51/148 of 13 December 1996 on the cooperation between the United Nations and the International Organization for Migration,

Recalling the Memorandum of Understanding between the United Nations and the International Organization for Migration regarding a Global Safety and Security Management Partnership of 25 June 2013,

Desiring to establish a mutually beneficial relationship whereby the discharge of respective responsibilities of the United Nations and the International Organization for Migration may be facilitated,

Taking note of the International Organization for Migration Council Resolution No. 1309 of 24 November 2015, which, inter alia, requested the Director General of the International Organization for Migration to develop with the United Nations a way in which the legal basis of the relationship between the International Organization for Migration and the United Nations could be improved,

Taking note of General Assembly resolution 70/263 of 27 April 2016 which, inter alia, recognized the need to establish a closer relationship between the United Nations and the International Organization for Migration and invited the Secretary-General to take steps to conclude an agreement concerning the relationship between the United Nations and the International Organization for Migration and to submit the negotiated draft agreement to the General Assembly for approval,

Have agreed as follows:

Article 1
Purpose of the Agreement

The present Agreement defines the terms on which the United Nations and the International Organization for Migration shall be brought into relationship with each other in order to strengthen their cooperation and enhance their ability to fulfil their respective mandates in the interest of migrants and their Member States.

Article 2
Principles

1. The United Nations recognizes the International Organization for Migration as an organization with a global leading role in the field of migration. The United Nations recognizes that the Member States of the International Organization for Migration regard it, as per the International Organization for Migration Council Resolution No. 1309, as the global lead agency on migration. The foregoing shall be without prejudice to the mandates and activities of the United Nations, its Offices, Funds and Programmes in the field of migration.
2. The United Nations recognizes the International Organization for Migration as an essential contributor in the field of human mobility, in the protection of migrants, in operational activities related to migrants, displaced people and migration-affected communities, including in the areas of resettlement and returns, and in mainstreaming migration in development plans.
3. The United Nations recognizes that the International Organization for Migration, by virtue of its Constitution, shall function as an independent, autonomous and non-normative international organization in the working relationship with the United Nations established by this Agreement, noting its essential elements and attributes defined by the Council of the International Organization for Migration as per its Council Resolution No. 1309.
4. The International Organization for Migration recognizes the responsibilities of the United Nations under its Charter and the mandates and responsibilities of other United Nations organizations and subsidiary organs and agencies, including in the field of migration.
5. The International Organization for Migration undertakes to conduct its activities in accordance with the Purposes and Principles of the Charter of the United Nations and with due regard to the policies of the United Nations furthering those Purposes and Principles and to other relevant instruments in the international migration, refugee and human rights fields.
6. The United Nations and the International Organization for Migration will cooperate and conduct their activities without prejudice to the rights and responsibilities of one another under their respective constituent instruments.

Article 3
Cooperation and coordination

1. The United Nations and the International Organization for Migration, recognizing the need to work jointly to achieve mutual objectives, and with a view to facilitating the effective exercise of their responsibilities, agree to cooperate closely within their respective mandates and to consult on matters of mutual interest and concern. To that end, the United Nations and the International Organization for Migration shall cooperate with each other in accordance with the provisions of their respective constituent instruments.

2. The International Organization for Migration agrees to participate in, and to cooperate with, any body or bodies that have been established or may be established by the United Nations for the purpose of facilitating such cooperation and coordination at the global, regional or country level, in particular through membership in:

- (a) The United Nations System Chief Executives Board for Coordination and its subsidiary bodies (the High-level Committee on Programmes, the High-level Committee on Management (including the Inter-Agency Security Management Network), and the United Nations Development Group and its regional and country teams);
- (b) The Inter-Agency Standing Committee;
- (c) The Executive Committee on Humanitarian Affairs;
- (d) The Global Migration Group;
- (e) Country-level security management teams.

The International Organization for Migration agrees to participate in such bodies in accordance with their established rules of procedures and to contribute to their cost-shared budgets, as per established cost-sharing arrangements.

3. The International Organization for Migration may also consult with appropriate bodies established by the United Nations on matters within their competence and on which the International Organization for Migration requires expert advice. The United Nations, on its part, agrees to take such action as may be necessary to facilitate such consultation.

4. The United Nations bodies referred to above may also consult with the International Organization for Migration on all matters within its competence and on which they require expert advice. The International Organization for Migration, on its part, agrees to take such action as may be necessary to facilitate such consultation.

5. The United Nations and the International Organization for Migration, within their respective competencies and in accordance with the provisions of their respective constituent instruments, shall cooperate by providing each other, upon request, with such information and assistance as either organization may require in the exercise of its responsibilities.

6. The United Nations and the International Organization for Migration recognize the desirability of cooperation in the statistical field within the framework of their respective mandates.

7. The United Nations and the International Organization for Migration recognize

the necessity of achieving, where applicable, effective coordination of the activities and services of the United Nations and the International Organization for Migration with a view to avoiding duplication of their activities and services.

Article 4 Reports to the United Nations

The International Organization for Migration may, if it decides it to be appropriate, submit reports on its activities to the General Assembly through the Secretary-General.

Article 5 Reciprocal representation

1. The Secretary-General of the United Nations shall be entitled to attend and to participate in relation to matters of common interest, without vote and in accordance with the relevant rules of procedure, in sessions of the Council of the International Organization for Migration. The Secretary-General shall also be invited, as appropriate, to attend and participate without vote in such other meetings as the International Organization for Migration may convene at which matters of interest to the United Nations are under consideration. The Secretary-General may, for the purposes of this paragraph, designate any person as his or her representative.

2. The Director General of the International Organization for Migration shall be entitled to attend plenary meetings of the General Assembly of the United Nations for the purposes of consultations. The Director General shall be entitled to attend and participate without vote in meetings of the Committees of the General Assembly and meetings of the Economic and Social Council, and, as appropriate and in accordance with the relevant rules of procedure, meetings of subsidiary organs of the Assembly and the Council. The Director General may, at the invitation of the Security Council, attend its meetings to supply it with information or give it other assistance with regard to matters within the competence of the International Organization for Migration. The Director General may, for the purposes of this paragraph, designate any person as his or her representative.

3. Written statements presented by the United Nations to the International Organization for Migration for distribution shall be distributed by the Administration of the International Organization for Migration to all members of the appropriate organ or organs of the International Organization for Migration. Written statements presented by the International Organization for Migration to the United Nations for distribution shall be distributed by the Secretariat of the United Nations to all members of the appropriate organ or organs of the United Nations.

Article 6 Proposal of agenda items

1. The Secretary-General of the United Nations may propose agenda items for consideration by the International Organization for Migration. In such cases, the United Nations shall notify the Director General of the agenda item or items concerned, and the Director General shall, in accordance with his or her authority and the relevant rules of procedure, bring any such agenda item or items to the attention of the appropriate governing body of the International Organization for Migration.

2. The Director General of the International Organization for Migration may propose

agenda items for consideration by the United Nations. In such cases, the International Organization for Migration shall notify the Secretary-General of the agenda item or items concerned, and the Secretary-General shall, in accordance with his or her authority and the relevant rules of procedure, bring any such item or items to the attention of the relevant principal organ of the United Nations or such other organ or organs of the United Nations as may be appropriate.

Article 7

Exchange of information and documents

1. The United Nations and the International Organization for Migration shall arrange for the exchange of information, publications and documents of mutual interest.
2. The International Organization for Migration shall, to the extent practicable, furnish the United Nations, upon its request, with special studies or information relating to matters within the competence of the United Nations.
3. The United Nations shall likewise, to the extent practicable, furnish the International Organization for Migration, upon its request, with special studies or information relating to matters within the competence of the International Organization for Migration.
4. The United Nations and the International Organization for Migration shall make every effort to achieve maximum cooperation with a view to avoiding duplication in the collection, analysis, publication and dissemination of information related to matters of mutual interest. They shall strive, where appropriate, to combine their efforts to secure the greatest possible usefulness and utilization of such information.

Article 8

Administrative cooperation

The United Nations and the International Organization for Migration shall consult, whenever required, concerning the most efficient use of facilities, staff and services with a view to avoiding the establishment and operation of overlapping facilities and services. They shall also consult to explore the possibility of establishing common facilities or services in specific areas, with due regard to cost savings.

Article 9

Cooperation between the secretariats

The Secretariat of the United Nations and the Administration of the International Organization for Migration shall maintain a close working relationship in accordance with such arrangements as may be agreed upon from time to time between the Secretary-General of the United Nations and the Director General of the International Organization for Migration. Similar close working relationships between the secretariats of the other organizations within the United Nations system shall also be maintained in accordance with arrangements between the International Organization for Migration and the organizations concerned.

Article 10
Personnel arrangements

The United Nations and the International Organization for Migration agree to consult whenever necessary concerning matters of common interest relating to the terms and conditions of employment of staff as well as to cooperate regarding the exchange of personnel based on conditions contained in supplementary arrangements concluded pursuant to Article 14 of this Agreement.

Article 11
United Nations laissez-passer

Members of the staff of the International Organization for Migration shall be entitled, in accordance with such administrative arrangements as may be concluded between the Secretary-General of the United Nations and the Director General of the International Organization for Migration, to use the laissez-passer of the United Nations as a valid travel document where such use is recognized by States in agreements defining the privileges and immunities of the International Organization for Migration.

Article 12
Expenses

Expenses resulting from any cooperation or provision of services pursuant to this Agreement shall be subject to separate arrangements between the United Nations and the International Organization for Migration.

Article 13
Protection of confidentiality

1. Nothing in this Agreement shall be so construed as to require either the United Nations or the International Organization for Migration to furnish any material, data and information the disclosure of which could, in its judgement, violate its obligation under its constituent instrument or policies on confidentiality to protect such material, data and information.

2. In case confidential material, data or information is provided, the United Nations and the International Organization for Migration shall ensure the appropriate protection of such material, data and information, in accordance with their constituent instruments and policies on confidentiality or in accordance with such supplementary arrangements as may be concluded between them for this purpose in accordance with Article 14 of this Agreement.

Article 14
Supplementary arrangements for the implementation of the present Agreement

The Secretary-General of the United Nations and the Director General of the International Organization for Migration may, for the purpose of implementing the present Agreement, make such supplementary arrangements as may be found appropriate.

Article 15
Amendments

The present Agreement may be amended by agreement between the United Nations and the International Organization for Migration. Any such amendment shall be approved by the General Assembly of the United Nations and by the Council of the International Organization for Migration. The United Nations and the International Organization for Migration shall notify each other in writing of the date of such approval, and the Agreement shall enter into force on the date of the later of the said approvals.

Article 16
Entry into force

1. The present Agreement shall be approved by the General Assembly of the United Nations and by the Council of the International Organization for Migration. The United Nations and the International Organization for Migration shall notify each other in writing of the date of such approval. The Agreement shall thereafter enter into force upon signature.

2. Upon its entry into force, this Agreement supersedes and replaces the Cooperation Agreement between the United Nations and the International Organization for Migration of 25 June 1996.

In witness thereof, the undersigned have signed the present Agreement.

Signed this xxth day of xx 2016 at xxx in two originals in the English language.

For the United Nations:	For the International Organization for Migration:
Ban Ki-Moon Secretary-General	William Lacy Swing Director General